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If you would like any further information or have any special requirements in respect of this Meeting, please contact Elaine Speed, Senior Democratic Services Officer on (01507) 613423

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Date: Tuesday 5th December, 2023

Dear Councillor,

Council Meeting
Please note the start time of 2:00pm

You are invited to attend a Meeting of **East Lindsey District Council** to be held at **the Hub, Mareham Road, Horncastle, Lincolnshire LN9 6PH** on **Wednesday, 13th December, 2023** at **2.00 pm**, for the transaction of the business set out in the attached Agenda.

- The public and the press may access the meeting via the following link <https://bit.ly/ELDCYT> where a livestream and subsequent recording of the meeting will be available.

Yours sincerely



Robert Barlow
Chief Executive

Conservative

Councillors Tom Ashton, Richard Avison, Wendy Bowkett, Colin Davie, Sid Dennis, Sarah Devereux, Dick Edginton, Stephen Evans, Martin Foster, Richard Fry, William Gray, Adam Grist, Will Grover, Alex Hall, Neil Jones, Sam Kemp, Thomas Kemp, Steve Kirk, James Knowles, Craig Leyland, Stephen Lyons, Daniel McNally, Carl Macey, Graham Marsh, Paul Rickett and Terry Taylor

District Independent/Liberal Democrat

Councillors Sandra Campbell-Wardman and Fiona Martin, M.B.E.

East Lindsey Independent Group

Councillors Terry Aldridge, Carleen Dickinson, Stephen Eyre, Travis Hesketh, Darren Hobson, George Horton, Andrew Leonard, Steve McMillan, Jill Makinson-Sanders, Ellie Marsh, Edward Mossop, Daniel Simpson, Robert Watson and Ruchira Yarsley



Independent

Councillors Stef Bristow and Terry Knowles

Labour

Councillors Claire Arnold, Graham Cullen, Roger Dawson, David Hall, Rosalind Jackson and Kate Marnoch

Skegness Urban District Society (SUDS)

Councillors Billy Brookes, Danny Brookes, Jimmy Brookes, Richard Cunnington and Mark Dannatt

COUNCIL AGENDA

Wednesday, 13 December 2023

Item	Subject	Page No.
1.	<u>APOLOGIES FOR ABSENCE:</u>	
2.	<u>DISCLOSURE OF INTERESTS (IF ANY):</u>	
3.	<p><u>EXCLUSION OF PUBLIC AND PRESS:</u></p> <p>To consider excluding the public and press for the items listed below and if appropriate the Chairman to move:-</p> <p>That under Section 100(a)(4) of the Local Government Act 1972, the press and public be excluded from the Meeting for the following item on the grounds that, if they were present, there could be disclosed to them exempt information as defined in paragraph(s) 1, 2, 3 and 4 of Part 1 of Schedule 12A of the Act (as amended).</p> <ul style="list-style-type: none"> • Item 4 Exempt Minutes of the Council Meeting (paragraphs 1, 3 & 4) • Item 15 Exempt Minutes of the Audit and Governance Committee (paragraphs 1 & 2) • Item 21 Horncastle Industrial Estate Report (paragraph 3) 	
4.	<p><u>MINUTES:</u></p> <p>To confirm the Open and Exempt Minutes of the Council Meeting held on 11 October 2023.</p>	1 - 26
5.	<p><u>ACTION SHEETS:</u></p> <p>To confirm Actions following the Meeting held on 11 October 2023.</p>	27 - 30
6.	<u>COMMUNICATIONS FROM THE CHAIRMAN:</u>	Verbal Report
7.	<p><u>QUESTIONS BY THE PUBLIC:</u></p> <p>To answer questions pursuant to Council Procedure Rule 10.</p>	
8.	<p><u>REPORT OF THE CHAIRMAN OF THE EXECUTIVE BOARD:</u></p> <p>Report of the Chairman of Executive Board.</p>	31 - 32
9.	<p><u>SUB-REGIONAL STRATEGY FOR THE SOUTH & EAST LINCOLNSHIRE COUNCILS PARTNERSHIP:</u></p> <p>To consider approval of the South & East Lincolnshire Councils Partnership Sub-regional Strategy.</p>	33 - 62

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| 10. | <u>2023-2024 QUARTER TWO FINANCE UPDATE:</u> | 63 - 90 |
| | To consider amendments to the Capital Programme as set out in the report. | |
| 11. | <u>MID TERM TREASURY MANAGEMENT UPDATE 2023/24:</u> | 91 - 118 |
| | To review the Mid Term Treasury Management Update 2023/24. | |
| 12. | <u>RISK MANAGEMENT FRAMEWORK:</u> | 119 - 142 |
| | To seek approval for the Risk Management Framework. | |
| 13. | <u>REVIEW OF LICENSING ACT 2003 POLICY:</u> | 143 - 240 |
| | To consider the amendments to the Review of Licensing Act 2003 Policy. | |
| 14. | <u>REVIEW OF POLLING DISTRICTS, AND POLLING PLACES:</u> | 241 - 292 |
| | To consider the proposals of future polling districts and polling places following the compulsory review of polling arrangements. | |
| 15. | <u>MINUTES OF THE AUDIT AND GOVERNANCE COMMITTEE:</u> | 293 - 330 |
| | To review the Minutes of Audit and Governance Committee as follows: | |
| | <ul style="list-style-type: none"> • Open and Exempt Minutes of the Meeting held on 27 September 2023 (Approved) • Open Minutes of the Meeting held on 22 November 2023 (Draft). | |
| 16. | <u>AUDIT AND GOVERNANCE COMMITTEE ANNUAL REPORT 2022/23:</u> | 331 - 342 |
| | To note the Annual Audit and Governance Committee report following review by the Audit and Governance Committee. | |
| 17. | <u>CONSTITUTION AMENDMENT:</u> | 343 - 348 |
| | To receive a recommendation to amend the Council's Constitution. | |
| 18. | <u>MOTIONS ON NOTICE:</u> | |
| | To receive Motions on Notice under Council Procedure Rule | |

12.

Motion 1:

Proposed by Councillor Jill Makinson-Sanders

Seconded by Councillor Ru Yarsley

We propose that as a forward looking council with ambition, we should resolve to establish a small new department serving the Partnership to develop a road map to take advantage of all AI can offer to assist us in enhancing services and reducing costs.

Motion 2:

Proposed by Councillor Travis Hesketh

Seconded by Councillor Robert Watson

Development of the Theddlethorpe Gas Terminal Site

Theddlethorpe Gas Terminal (TGT) operated from 1972 to 2018. It consists of 70 Acres of industrialised land comprising hardstanding, public footpaths, roads and services which were occupied by ConocoPhillips and National Grid. The site is owned by National Grid. An extended area includes farmland, commercial and residential properties. The site has and is being cleared of industrial equipment and infrastructure. Remediation included in the decommissioning plan required restoration to agricultural land. It is directly adjacent to the Kings Nature Reserve, Seal sanctuary and holiday camps. It is served by the A1031.

Motion:

We strongly urge ELDC to take the following actions:

- Carry out a public consultation to shape the vision for the TGT site. To be completed within the next 6 months. The site is in the Withern and Theddlethorpe ward and directly adjacent to Mablethorpe. The consultation should, therefore, include these wards. This consultation is to gauge the sentiment of the local residents toward the uses for the site.
- Design and synchronise this consultation exercise to maximise public participation and minimise costs. Use multiple tactics to solicit input. This approach will ensure that as many residents as possible can have their voices heard on this critical matter.
- Present the consultation plan to the elected councillors.
- Analyse and provide raw data and a public report on the outcome. Commit to respecting the outcome of the consultation as an essential reflection of the community's wishes and sentiments.
- With a vision for the area confirmed ELDC will be able to turn the vision into detailed proposals prior to a

further consultation.

By adopting this motion, East Lindsey District Council reaffirms its commitment to upholding the principles of democracy, transparency, and accountability, as well as its responsibility to protect the interests of its constituents and the efficient use of public resources.

References:

<https://theddlethorpe.parish.lincolnshire.gov.uk/downloads/file/111/national-grid-presentation-01-dec-2022>

<https://assets.publishing.service.gov.uk/media/5c52fd0740f0b6255dabf3e7/VDP2.pdf>

<https://www.geograph.org.uk/photo/6874602>

Planning requirement to return to agriculture

<https://www.facebook.com/photo/?fbid=10158587086739387&set=g.551685696182592>

Motion 3:

Proposed by Councillor Travis Hesketh
Seconded by Councillor Robert Watson

Understanding if Withern and Theddlethorpe and Mablethorpe (the Search Area) Are Willing Participants in the GDF project.

Background:

This council acknowledges the potential impact that the proposed nuclear waste Geological Disposal Facility (GDF) has on the local communities of Withern, Theddlethorpe, and Mablethorpe. This impact extends beyond the local residents to businesses, tourism, East Lindsey District Council (ELDC), and Lincolnshire County Council (LCC) resources, as well as the financial burden on taxpayers.

Furthermore, this council appreciates the commitment of ELDC and LCC to establish a Test of Public Opinion in the Host Area by the end of 2027. 4+ years away.

This council recognises that as a member of the Community Partnership that "community consent is at the heart of the process" but this has never been tested.

This council recognises that a motion requesting a referendum to seek the views of the community have been judged unlawful. It leaves residents frustrated that they are unable to express a community view.

Motion:

As stewards of public funds and proponents of local democratic processes, we strongly urge ELDC to take the following actions:

- Carry out a public consultation independent of Nuclear Waste Services Ltd, within the next 6 months, in the “Search Area” encompassing Withern, Theddlethorpe, and Mablethorpe. This consultation is to gauge the sentiment of the local residents toward the continuation of the GDF.
- Design and synchronise this consultation exercise to maximise public participation and minimise costs. Use multiple tactics to solicit input. This approach will ensure that as many residents as possible can have their voices heard on this critical matter.
- Analyse and provide raw data and a public report on the outcome. Commit to respecting the outcome of the consultation as an essential reflection of the community's wishes and sentiments.

By adopting this motion, East Lindsey District Council reaffirms its commitment to upholding the principles of democracy, transparency, and accountability, as well as its responsibility to protect the interests of its constituents and the efficient use of public resources.

Reference Documents:

UK Government - Working with Communities December 2018

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/766643/Implementing_Geological_Disposal_-_Working_with_Communities.pdf

UK Government /NWS - Community Guidance (not dated)

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1069004/Community_Guidance_England.pdf

NWS - Introduction to Geological Disposal

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1057183/Introduction_to_Geological_Disposal.pdf

NWS - How We Evaluate Sites in England

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1069129/Site_Evaluation_ENGLAND.pdf

UK Government - Public attitudes to the revised Geological Disposal Facility (GDF) Siting Process (2014)

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"Many participants felt there should be two clear demonstrations of support. They wanted one at the start of the focusing stage to see whether there was community support for a GDF (and if not prevent resources being wasted in the focusing stage); as well as a further demonstration towards the end of the focusing phase, this would be the final demonstration once the community had a better understanding of the proposed site and its impacts."

https://s3.amazonaws.com/participedia.prod/f0af76c0-0010-405f-8b52-4b789083e2eb_Public-workshop-final-report.pdf

Theddlethorpe Community Partnership
<https://theddlethorpe.workinginpartnership.org.uk/>.

Guardians of The East Coast (GOTEC)
<https://www.gotec.org.uk/general-5>

19. QUESTIONS:

To answer questions pursuant to Council Procedure Rule 11.

20. DATE OF NEXT MEETING:

The programmed date for the next Meeting of the Council will be 28 February 2024 at 2.00pm.

21. HORNCASTLE INDUSTRIAL ESTATE:

To consider an exempt report.

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